



Summer course: FAST.0150.

Sustainable Agri-Food Production and Supply Chain

Management

# Introduction to EU, EU History and EU Policies

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(AGRIEU)

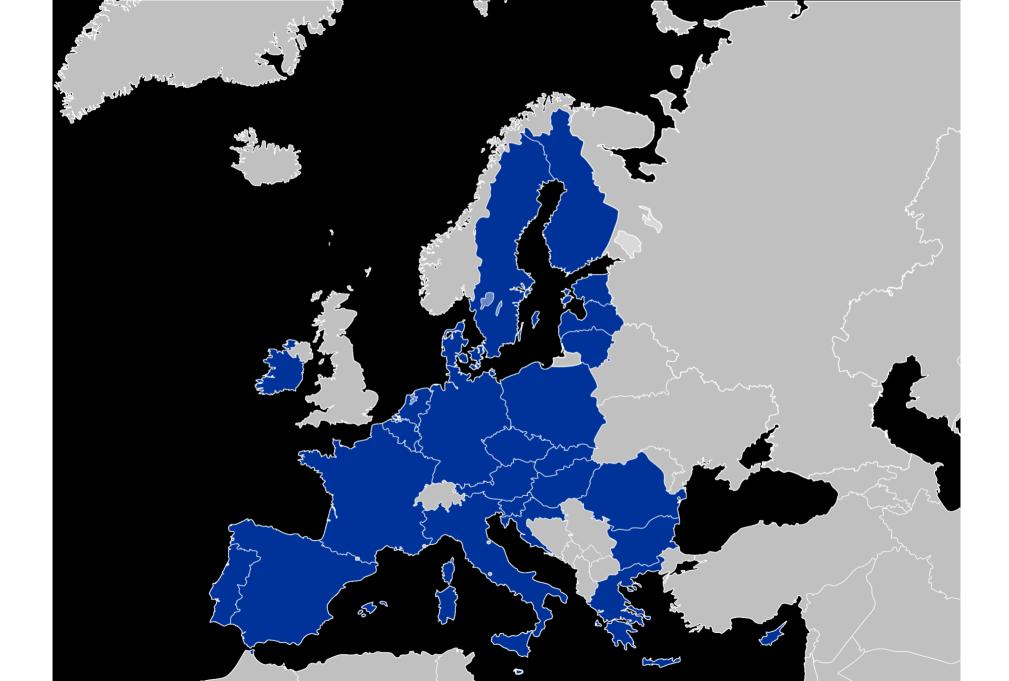
**Call**: ERASMUS-JMO-2021-HEI-TCH-RSCH **Topic**: ERASMUS-JMO-2021-MODULE

## **Course Plan**

• What is the history European Union?

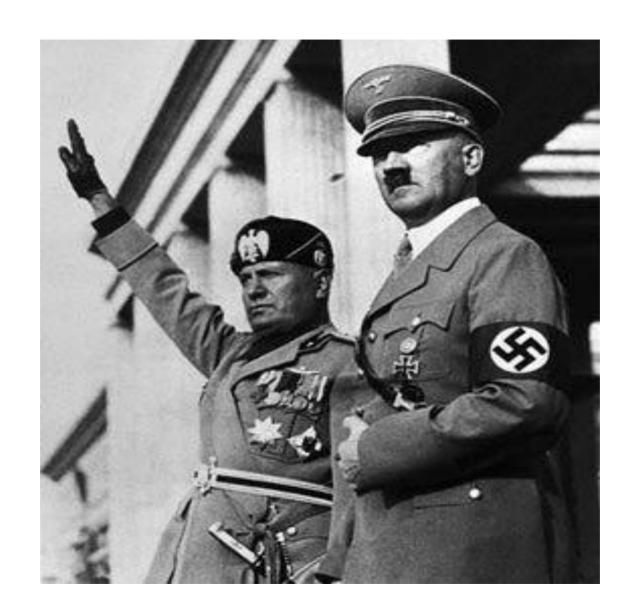
 How does integration take place? (Widening and Deepening)

• What are the main EU policies?

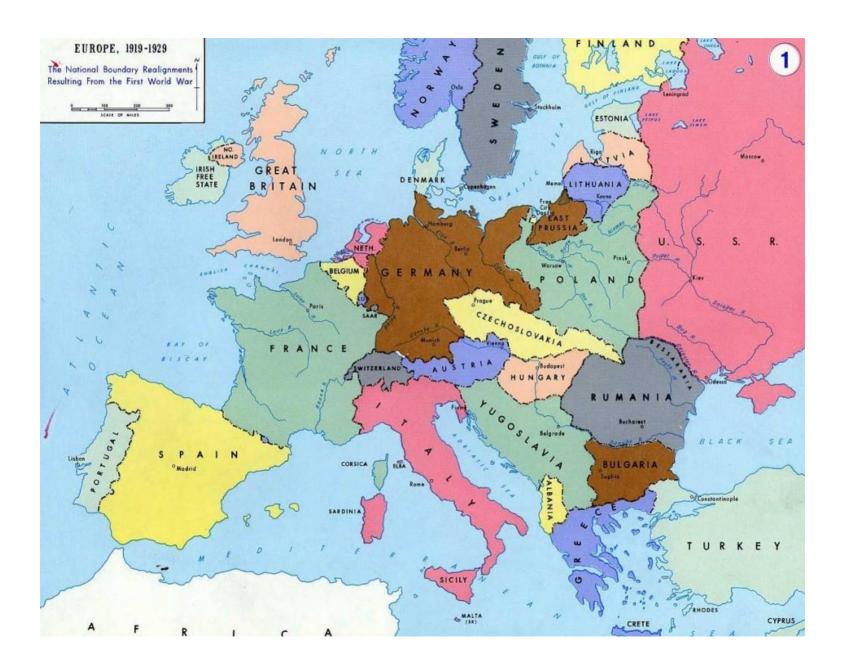














# Definition of the European Union

 The EU is a <u>unique</u> economic and political partnership between 27 European countries that together cover much of the continent. (europa.eu.int)



#### The European flag

The 12 stars in a circle symbolise the ideals of unity, solidarity and harmony among the peoples of Europe.

#### The European anthem

The melody used to symbolise the EU comes from the Ninth Symphony composed in 1823 by Ludwig Van Beethoven.

#### **Europe Day**

The ideas behind the European Union were first put forward on 9 May 1950 by French foreign minister Robert Schuman. This is why 9 May is celebrated as a key date for the EU.

#### **The EU motto**

"United in diversity" is the motto of the European Union.

It signifies how Europeans have come together, in the form of the EU, to work for peace and prosperity, while at the same time being enriched by the continent's many different cultures, traditions and languages.



### **JEAN MONNET**

9 November 1888 – 16 March 1979 was a French political economist and diplomat. He is regarded by many as a chief architect of European Union



"Make men work together, show them that beyond their differences and geographical boundaries there lies a common interest."

Jean Monnet

# JEAN MONNET'S VISION

 Monnet believed that the only path to an Allied victory lay in the merging of France and Britain's war efforts and he reflected on a concept that would co-ordinate war resources

SUPRANATIONALISM



### **History of the European Union**

•	European Coal and Steel Community (ECSC) - union for coal and steel	(1951)
•	European Economic Community (EEC) - established Customs Union by the Treaty of Rome	(1957)
•	European Atomic Energy Community (Euratom) - cooperation in nuclear energy by the Treaty of Rome	(1957)
•	European Community (EC)	(1967)
•	- ECSC+EEC+Euratom merged together by the Merger Treaty  European Union (EU)  - established by the Maastricht Treaty	(1993)

### Levels of European integration

- 1. enlargement (January 1974): Denmark, Great Britain, Ireland
- 2. enlargement (January 1981): Greece
- 3. enlargement (January 1986): Portugal, Spain (Iberian enlargement)
- 4. enlargement (January 1995): Austria, Finland, Sweden (Nordic enlargement)
- 5. enlargement (May 2004): Czech Republic, Slovakia, Hungary, Poland, Slovenia, Estonia, Latvia, Lithuania, Cyprus, Malta (Eastern enlargement)
- 6. enlargement (January 2007): Bulgaria, Romania

### WIDENING=ENLARGEMENT

- Main Requirements
  - -a functioning democracy
  - -a market economy which is able to compete
  - -adoption of the EU Acquis Communautaire (Copenhagen Criteria)

# First Wave of European Enlargement-1973

Britain, Denmark, Ireland





# Original 6(1957 Rome Treaties)

- Germany
- France
- Italy
- BENELUX(Belgium, The Netherlands, Luxembourg)

# The first enlargement-1973

- Britain, Ireland, Denmark and Norway applied
- Negotiations were decided to start in La Haye conference-1969
- Norway (-)
- Britain, Ireland and Denmark (+)

# BRITAIN-The Anglosaxon Trojan Horse?

- Because of sui generis relations with Commonwealth countries, Britain did not become a part to EC.
- It established EFTA(The European Free Trade Association) as a counter attack.
- It was an unsuccessful effort and could not stand against EC.

# BRITAIN-The Anglosaxon Trojan Horse?

- First application in 1961
- Foreign policy priority for MacMillan(British PM)
- Kennedy also supported Britain

# Chronic Blocker of Britain: De Gaulle

- Close relationship between US and Britain vs. De Gaulle's idea of European Europe
- Advantage through Commonwealth network
- Balance within the Community and a potential challenge from Britain
- The will of Britain to become a member with its special conditions
- Press conference of De Gaulle(Black Monday) End of first round!

# Second round for Britain-1967

- Second application in 1967
- Downs in the econ. and pol. relations with Commonwealth and Ups in the commercial contacts with continent (positive for membership)
- Still blockage from De Gaulle with almost same reasons

## Post-De Gaulle Era

- 1968 events: End of the period of De Gaulle
- New president: Georges Pompidou
- Economical problems in France decreased the power of France within EC
- On the contrary, Germany was rising
- FR+BR can balance Germany's rise(Pompidou)
- Need for financing CAP (Common Agricultural Policy)

## Post-De Gaulle Era

- Negotiations started again in 1970
  - Decrease in the relations with Commonwealth and EFTA
  - Public opinion in Britain
    - » More security, more prosperity, better economy etc.
  - Economic decline of the community, need for financing
- Referandum in France: %60 in favor

## **NORWAY**

- Norwegian people voted against in the referandum-1972
- Crucial points
  - Fishing
  - Agriculture
  - Oil

# Ireland

- If Britain is a member, then Ireland should also be
- Because of political and economical interests

### Denmark

- Most of the exports from Denmark was to Britain and Germany
- It was crucial for Denmark to join
- Otherwise, collapse of the foreign trade

# Effects of first enlargement

- Good for the economy of the EC because new states were prosperous enough to assist EC
- Britain changed the balance within the EC
- Benelux countries were happy with this because hegemony of Germany and France was undesirable for them

- Easier round of enlargement comparing with the others
- Because there were no cultural differences between original six and the new states

# Third Wave of Enlargement

• Spain (1986)

Portugal (1986)

## Motivation for membership

- Franco dictatorship
- Agriculture-based economy- poor country
- Subsequent international isolation
- \*\* EC's "political commitment"



# 2nd Enlargement: 1981, Greece

In 1979, (during the Commission Presidency of Roy Jenkins (1977 – 1981))

- Treaty of Accession with Greece
- The First Direct Elections to the European Parliament
- The inauguration of the EMS (European Monetary Systems)



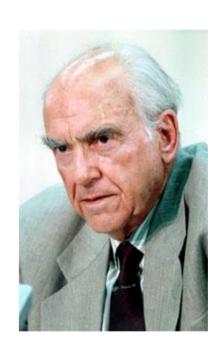


# In Greece Between 1967 – 1974

- Military regime in Athens
- Committee suspended its 1962 association agreement with Greece
- Restoration of Democracy in Greece (Committee reactivated association with Greece)
- Athens applied for full membership (1976)
- Accession to the Economic Merits

#### Cont'd

- Greece began negotiations in July 27, 1976
- In the 1980's Andreas
   Papandreou's anti EC
   government
- Application of Greece coincided with Spain and Portugal
- Spain and Portugal similarly emerged from dictatorship



# Commission opinion

• The Commission published its "opinion" on January 28, 1976. Surprisingly, while it stressed that a "clearly positive response" should be given to Greece's request for accession, it proposed the institutionalization of a pre-accession transition period before full institutional integration, in order for the necessary economic reforms to take place.

# Reasons for Application for Full Membership

- A source of stability for its democratic political system and institutions.
- to enforce its independence and position within the regional and international system as well as its "power to negotiate", particularly in relation to Turkey. (Cyprus issue)
- To diminish dependency on US.
- Accession into the Community as a source of development and modernization of the Greek economy and Greek society.
- To have "presence" in, and an impact on, the process towards European integration and the European model.

#### Cont'd

- France feared the consequences of competition with another agricultural Mediterranean state (Greece).
- In 1979 Prime Minister
  Karamanlis reached an
  accession agreement with the
  EC.
- Signed in Athens in May, 1979.





The Treaty of Accession came into force in January 1, 1981.

... and Greece became a member of European Community as a result of the 2nd enlargement.



# 3rd Enlargement: 1986, Iberians (Portugal & Spain)



 3rd Enlargement of the EC began with Portugal in October, 1978.

And with Spain in February, 1979.



### Portugal & Spain Want To Join EC!!

- To end their relative international isolation,
- To stabilize their newly established democracies,
- To help develop their comparatively antiquated economies.

# Profile: Portugal & Spain

- Poor countries (during the application)
- Their population is 20% of existing EC's population
- Dictatorship in the mid 1970's
- EC has the fear of economic and political consequences of memberships.



# Protracted Negotiations with Portugal

- EC lumped together Lisbon's and Madrid's applications.
- EC's preoccupation with
  - internal budgetary
  - institutional issues
- Factors peculiar to Portugal;

Textiles, Migrant Workers, Agriculture

(talks' slow process)



## **Portugal**

- First application in March, 1977
- Negotiations began with the EC before Spain
- EC considered them "interrelated"
- Preaccession agreement came into force on January 1, 1983
- Providing funds to help modernize the Portugal's economy

### Cont'd

- EC blocked fund on projects in the industrial, agricultural and fisheries sectors
- In order to improve infrastructural and regional development in Portugal
- Margaret Thatcher supported Portuguese accession
- "the tradition of alliance and friendship with Portugal and tradition of wanting a wider and weaker community"



## **Negotiations with Portugal**

(April,1982; Commission president Gaston Thorn)

- Capital movements
- Regional policy
- Transport
- Services
- Nuclear Cooperation
- Textile
- Fisheries
- Free movement of labor

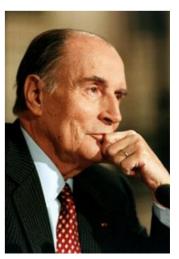




#### **Administration in Lisbon**

- 1983, Mario Soares
- Pro EC
- Agreement with IMF; to reduce country's foreign debt and restructure of the economy
- Visits to EC Capitals
- Close relationships with Mitterrand:
- "model member state: Portugal"







## **Spain**

- French concerns on Spanish membership
- With the accession of Spain,
  - EC's agricultural area would inc. by 30%
  - farm workforce by 25%
- Time of budgetary crises
- Attempted reform of the CAP (Common Agricultural Policy)

### Cont'd

- French VS Spanish competition in the production of fruit, vegetables and olive oil.
- Military coup in Madrid Jan, 1981 (Nevertheless, France recognized Spain)
- "strengthens the political structures which will enable a democratic to accede to the ... European Communities."

### Cont'd

- The government seemed unwilling to embrace obligations;
  - value added tax
  - curtail subsidies
  - end protectionism from the date of accession



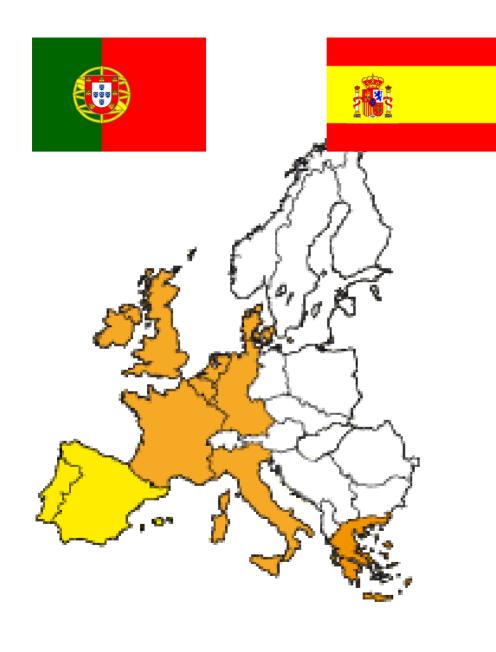
#### **Administration in Madrid**

- Felipe Gonzales government
- Passionate Europhile
- Inspired by the visits of Soares to the EC states
  - personal charm
  - political savvy
  - ideological affinity



# Tense Issues Between EC and Spain

- Agriculture
- Fishery problem with France (Bay of Biscay) 1984
- Common Fisheries Policy



As a result of Fontainebleau summit in 1984 obstacles on fisheries removed.

1. And on January 1, 1986 Portugal and Spain became member states of the European Community as a result of 3rd enlargement.

#### Fourth enlargement

#### Austria, Finland, Sweden

- Economic situation-better than the most Europe was Sweden
- Austria and Finland under the Soviet Union influence:
- discussion of possible membership ECSC (1951-1952) EEC (1957-1958)
- 1957-1958 membership of the EEC was ruled out by Soviet Union
- Austria was hesitating itself (hungarian revolution supressed by the red army)
- Importance of neutrality



#### Fourth enlargement (2)

#### Austria, Finland, Sweden

- 1959-1960 Austria joined EFTA, increase of the chance to enter the EEC
- 1961-application for EEC association → Soviet Union's veto
- low chances to enter the EEC for Austria
- 1961-FINEFTA with EFTA members
- 1991-1994 Austrian government supports the integration

#### Fourth enlargement (3)

#### Austria, Finland, Sweden

#### Sweden:

- Nordic cooperation → more valuable than European integration
- The Nordic Council (1952)
- Reasons of the SAP's scepticism towards the governments of Western Europe were mainly cultural
- Reasons of the refusal towards the EEC membership: external tariff, the possibility of threatening the Nordic Customs Union

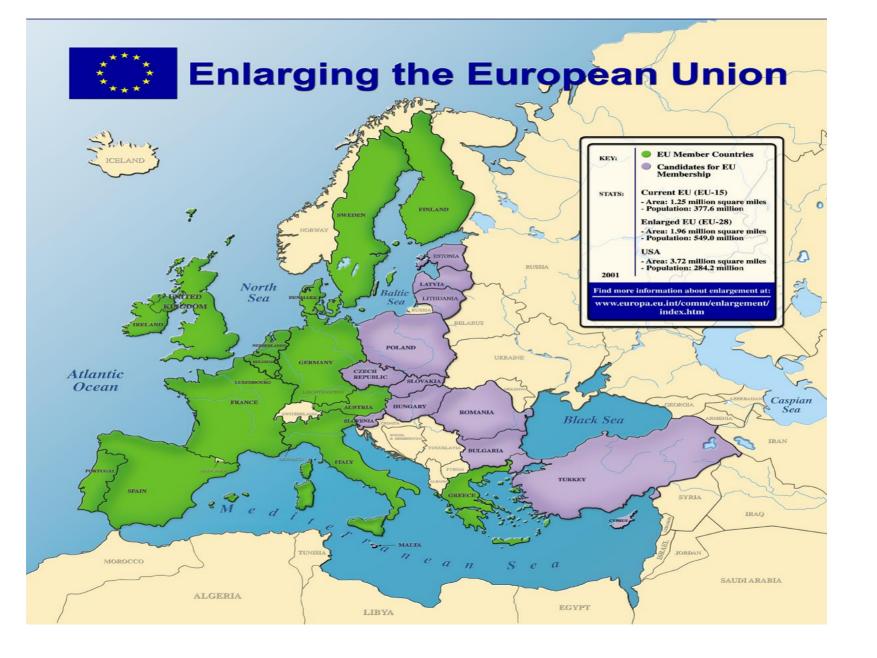
#### Fourth enlargement (4)

#### Austria, Finland, Sweden

- 1958-active part in the creation of the EFTA (Scandinavian states, Great Britain, Austria, Portugal)
- 1972-the EC agreement was concluded (forbade tariffs, cartels)
- 1990-economic crisis
- 1990-the application for Swedish full membership (break up of the Soviet Union)

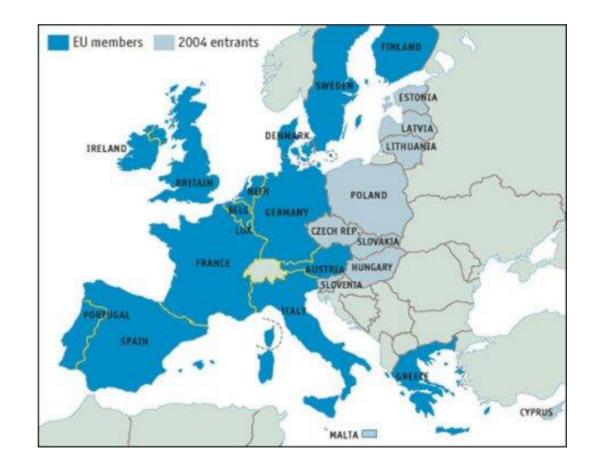
# The Fifth Enlargement

- On May 1, 2004, ten countries will join the European Union (EU). These countries are: Cyprus, the Czech Republic, Estonia, Hungary, Latvia, Lithuania, Malta, Poland, Slovakia, and Slovenia.
- The EU will extend from the existing 15 to 25 Member States. This is the biggest enlargement since the EU creation.
- The enlarged EU: 455 million inhabitants; around 18% of world trade; a combined GDP of Euro 9,712 billion or 28% of total world GDP.



# EU Enlargement

- Political
- Economic
- Social



### EU Enlargement: Questions

- Why did the EU expand?
- How did the EU expand?
- What were the political implications of expansion?
- How did EU change to prepare for 15 new members?
- What were the political, economic and social requirements of new member-states?
- What is the future for EU expansion?

# Why did the EU expand?

- Changes the internal order of the EU;
- Allows for greater divisions in the EU;
- Forces painful economic and institutional adaptations required of the applicant country;
- Encourages anxiety over immigration in the existing member-states.

# Why did the EU expand?

- Three views:
  - 1. Rationalist approach
  - 2. Ethical-political approach
  - 3. Moral approach

# Why did the EU expand?

- Three views and hypotheses:
  - 1. Rationalist approach
    - The EU would concentrate only on those states that offered the most gain
  - 2. Ethical-political approach
    - The EU would concentrate on those states that had an element of kinship
  - 3. Moral approach
    - The EU would concentrate on democratic states outside the community

# Who supported enlargement?

- 'Drivers' vs. 'Brakemen'
  - Drivers
    - those bordering the CEEC's (except for Italy and Greece)
  - Brakemen
    - All others (except for Britain and Spain)

# Who supported enlargement?

	Limited Enlargement	Inclusive Enlargement
Drivers	Austria, Finland, Germany	Britain, Denmark, Sweden
Brakemen	Belgium, Luxembourg, Netherlands	France, Greece, Ireland, Italy, Portugal, Spain

# Who supported enlargement?

- Reasons for support
  - Geographical proximity
    - Interdependence
    - Shared borders
    - Economic gains

# EU Enlargement

- Copenhagen Criteria
  - stability of institutions guaranteeing democracy, the rule of law, human rights and respect for and protection of minorities;
  - the existence of a functioning market economy as well as the capacity to cope with competitive pressure and market forces within the Union;
  - the ability to take on the obligations of membership including adherence to the aims of political, economic & monetary union.

# EU Enlargement

- The logistics
  - Should the Commission be re-weighted?
  - Should voting change in the Council?
  - How will the new states be represented in Parliament?

## **Political Conditions**

- Democracy
  - Transition
  - Consolidation
  - European Union and Democratisation

## **Political Conditions**

- Political Conditionality
  - 'This is achieved by specifying conditions or even preconditions for support, involving either promises of material aid or political opportunities.'
  - Democratic Conditionality

# Financial Issues

#### PHARE

- (Poland and Hungary: Aid for Economic Restructuring)
- Three aims:
  - 1. Pre-accession Funds for adoption of the *Acquis*
  - 2. Structural Funds
  - 3. Aimed at Regions and regional institutions

# Financial Issues

- PHARE
  - Three phases:
    - Mark I (1989-97)
    - Mark II (1997-2000)
    - Mark III (2000-)



# **Candidate Countries**

Turkey

Former Yugoslav Republic of Macedonia

Croatia

Iceland

• Montonogro

# Potential Candidate Countries

Albania

- Bosnia and Herzegovina
- Montenegro
- Serbia
- Kosovo

#### DEEPENING=INSTITUTIONALIZATION

- Supranationalism
  - Creation of the institutions
  - making the EU law (treaties)
  - Decision-making mechanisms (the procedures)

# What are the main functions and duties of the Commission?



The <u>Berlaymont</u> building in Brussels, Belgium, houses the European Commission headquarters.

# Most reliable and updated info

https://ec.europa.eu/info/index\_en

# The European Commission (Commission of the European Communities)

- the executive branch of the European Union
- responsible for:
  - proposing legislation
  - implementing decisions
  - upholding the Union's treaties
  - general day-to-day running of the Union
- operates like a <u>cabinet government</u> with 27 Commissioners
- There is one Commissioner per member state

# **IMPORTANT**

 Commissioners are bound to represent the <u>interests of the EU</u> as a whole rather than their home state

#### **How is the Commission formed?**

 A new Commission is appointed every five years, within six months of the elections to the European Parliament.

# Procedure

- The Member State governments agree together on who to designate as the new Commission President.
  - The Commission President-designate is then approved by Parliament.
  - The Commission President-designate, in discussion with the Member State governments, chooses the other Members of the Commission.
  - The Council adopts the list of nominees by qualified majority and communicates it to the European Parliament for approval.
  - Parliament then interviews each nominee and votes its opinion on the whole team.
  - Following Parliaments vote of approval, the new Commission is formally appointed by the Council, acting by qualified majority.

#### Functions of the EU Commission

- 1- to propose legislation to Parliament and the Council;
- 2- to manage and implement EU policies and the budget;
- 3- to enforce European law (jointly with the Court of Justice);
- 4- to represent the European Union on the international stage, for example by negotiating agreements between the EU and other countries.

# How is the Commission's work organised?

- It is up to the Commission President to decide which commissioner will be responsible for which policy area, and to reshuffle these responsibilities (if necessary) during the Commission's term of office.
- The Commission meets once a week, usually on Wednesdays in Brussels. Each item on the agenda is presented by the commissioner responsible for that policy area, and the whole team then takes a collective decision on it.

# Important: DG's Role

- Staff organised in departments, known as 'Directorates-General' (DGs) and 'services' (such as the Legal Service).
- Each DG is responsible for a particular policy is headed by a Director-General who is answerable to one of the commissioners.
- Overall coordination is provided by the Secretariat-General, which also manages the weekly Commission meetings. It is headed by the Secretary-General, who is answerable directly to the President.

# Commission and Law-Making

 DGs devise and draft legislative proposals, but these proposals become official only when 'adopted' by the Commission at its weekly meeting.

# Sample Legislation

 The Commission sees a need for EU legislation to prevent pollution of Europe's rivers.

 The Directorate-General for the Environment will draw up a proposal, based on extensive consultations with European industry and farmers, with environment ministries in the member states and with environmental organisations.

## Cont'd

- The draft will also be discussed with other Commission departments and checked by the Legal Service and the Secretariat-General.
- Once the proposal is fully ready, it will be put on the agenda of the next Commission meeting. If at least <u>14</u> of the 27 commissioners approve the proposal, the Commission will 'adopt' it and it will have the whole team's unconditional support.
- The document will then be sent to Council and the European Parliament for their consideration.

# COUNCIL OF THE EU

https://www.consilium.europa.eu/en/european-council/

# Governing body of the EU

- Final vote on legislation
- Established as the Council of Ministers in 1967-Merger Treaty
- Was changed to Council of the EU in 1993-Maastricht Treaty
- Compose of ministers from each member nation
- Council's work prepared by COREPER (Committee of Permanent Representatives)

#### FUNCTIONS OF THE COUNCIL

- LEGISLATIVE
  - -takes decision by a vote of ministers
    - .simple majority
    - .qualified majority
    - .unanimity

## Cont'd

- INTERGOVERNMENTALISM
  - -develops the CFSP
  - -judicial cooperation in criminal matters
  - -immigration policy

# Cont'd

- BUDGETARY AUTHORITY
  - EU's budget(116.4 billion euro)
    - -compulsory spending(The Council)
    - -non-compulsory spending(The Parliament)

#### THE PRESIDENCY OF THE COUNCIL

- Rotational presidency
- Role of Presidency of the Council:
- promoting legislative and political decisions
  - organising and chairing meetings
- Presidency of the EU 1 jan-1 June 2009: CZECH REPUBLIC

# Consilium



#### Main meeting room of The Council



# What is european parliament?

# Source:

https://www.europarl.europa.eu/portal/en

# The main functions of the EP

- to represent the EU people's interests and political affiliations
- to provide a democratic forum for the debates
- to provide democratic legitimacy to the interpretation process.
- to exercise the democratic control over the other institutions
- to participate in the legislative process.
- to helping budgetary powers

# Democratic control over the other institutions

- EP participates the appointment of the Commission. The Commission is appointed by the vote of the confidence of the EP
- The Commission can only be forced to resign by EP.
- Vote of censure for the resignation of the Commission as a collage (NOT A MEMBER) is an other supervisory power of the EP.
- Ombudsman is appointed by the Parliament and responsible to the EP. They
  prepare a report to the EP whether the institutions of EU functions properly or
  not

#### Participating in the legislative process.

- It never ends its legislative process it just participates in the legislative process.
- EP have only a limited role in making legislation, it only have a consulted function.
- Court says: the giving the opinion provides an "essential institutional balance".
- In 1992-1993 with Maastrict Treaty co-decision procedure came in which EP gains more power in legislative process which is a "veto right".

#### Helping budgetary powers

- Parliaments have the ``power of the purse`` in liberal democracies
- Parliament become the EC`s joint ``budgetary authority``, sharing responsibility for EC spending but not for raising revenue
- Based on 1975 agreement that became operational in 1977, parliament has exclusive authority to grant a ``discharge``of the general budget.
- The parliament has attempted to use its budgetary authority to raise its political profile and enhance its institutional standing

#### External relations in the EP

- The prominence of its Committee on Foreign Affairs, including the subcommittee on Security and Defense, suggests that the Parliament is centrally involved in an important area of EU activity
- Plenary sessions included a short period for foreign policy-related questions to the Council presidency and member state foreign ministers.
- With Maastrict and SEA treaty the assent procedure came in which there was a need of the favorable opinion. For certain international agreements parliament have power to give its assent. Ex: Agreement's built up new relations with 3<sup>rd</sup> countries.
- The parliament plays a decisive role EU enlargement and association with third countries.

# Main EU Policies (306)

https://ec.europa.eu/info/policies\_en